Steps to building a local system to combat property crime with BWI and South RAPID
City residents 32,000
County residents 136,000
Located 20 miles west of Atlanta
Major interstate and Mall
Sworn law enforcement 94
7 pawn shops
Pawn tickets backlogged 6-9 months
No pawn or secondhand ordinance
No budget allotment for pawn
Perception vs Reality
Pawn and Secondhand
All types of secondhand
Identifying the types of secondhand

- Consignment
- Pawn
- Classified/Online
- Thrift/Antique/Clothes
- ATM style
- Storefront
- Person to person

3 main differences:
- When you relinquish ownership
- When you are paid
- Who sells/buys the item
Non traditional local secondhand stores

- Gas stations
- Jewelry stores
- Electronics retailers
- National chain retailers
  - Cexchange
- Computer repair
- Cell phone repair
- Sporting goods
- Tire stores
- Antique stores
- Coin dealers
- Video game stores
Downturn in economy has increased value of secondhand to all retailers
Pawn remains high but declining to other areas
Urgency of sale remains primary motivation
Local plus 1 is still primary trade area
Internet based fencing transactions are not traditional pawnner
3 distinct groups, Internet, local sellers, fraud
Electronic documentation is not a deterrent alone
Dollar amounts of thefts increasing
Related crimes

- Theft with restitution for recyclers
- Theft by conversion of rental property
- Multi-state offenders
- Armed robbery and “smash and grab”
- Shoplifting to clothing and baby stores
- Forgery/fraud
  - Chinese gold jewelry, and silver coins
  - Car titles, MV1 end of life documents
Steps to implementation of Ordinance

- Choosing an electronic reporting medium in a competitive bid process
  - 3 types available: web based, program based, direct
- Testing all competitive bidders in local stores
- Gathering the results and presenting results
- Using results to create ordinance
- Determining procedure for license, permits and related departments
- Set-up and training with businesses
Considerations for reporting of transactions

- Website, Private or custom built
- Cost per transaction or flat fee
- Tax on business license
- Yearly fee paid by the viewing agency
- Cost of software and tech support
- Training for private business and law enforcement
- Effect on business
- Public acceptance
- Equipment cost to business
Why B.W.I. South RAPID was chosen

- Cost of reporting low to business
- Server is located within law enforcement agency
- Policy and procedure for employees and users, consistent with agency S.O.P.
- Time and date stamped transaction information
- Real time transaction reporting
- Ease of use for business and agency
- Training and support for business and agency
- Provided highest level of data fields available
- Provides redundant NCIC checks without upload
- Data belongs to agency 100%
- Backup procedure defined
- Documentation of seizures
Per transaction cost considerations

- Low cost comparative to other structures
- Removes bias based on tax revenue with elected officials
- Removes bias with officer or administrator
- Low cost for smaller business
- Agency does not enforce fees only reporting
- Encourages smaller businesses to report transactions due to low cost
Real Time reporting requirement is a key benefit and requirement of ordinance.

- Quality of data is higher
- Time and date stamps support case
- Additional evidence value of pictures of suspects and prints
- Enforcement is instantly verifiable with UC or observation
- No backlog of data or lost entries
- Daily status checks of business
- Meets or exceeds expectations for prosecution
Ordinance requirements
business and employee

- Define Identification procedure
- Define store permit requirement to actual staff working in store
- Define employee permit requirement
- Define revocations, appeals and suspensions of permits in combination with business license
- Define unlicensed business penalties
- Fixed physical location is a necessity
- No temporary or short term permits
Exemptions
Define completely the ID requirement:
- The secondhand dealer shall require all persons selling secondhand items to him to show proper identification prior to conducting a secondhand dealership transaction. Proper identification is defined as a government-issued photo identification card such as a driver's license, military identification card, state identification card, not expired or issued in temporary status.

Define completely description of items to be taken:
- the manufacturer, model, serial number, style, material, kind, color, design, karat, number of stones if jewelry, and all other identifying names, marks, and numbers.
Define completely all data fields to be required:

- The secondhand dealer shall also document the name, address, telephone number, race, sex, height, weight, driver's license number, date of birth, and social security number of the person selling the secondhand items, along with the date and time of the transaction. *This documentation shall be made at the time of the transaction.*
Define completely the picture requirements:

A digital photograph shall be made by the dealer or employee at the time of acquisition of any regulated secondhand item of the item's serial number, which number shall be clearly visible and readable in the photograph if imprinted on the item. If the item was never imprinted with any type of serial number, then the photograph shall show the entire item. All such digital photographs shall be submitted to the automated reporting system. Further, a digital photograph of the seller's face, similar to those on accepted identification, shall be made at the time of each and every acquisition and submitted to the automated reporting system. The photograph shall clearly show a frontal view of the seller's face along with the secondhand dealer's ticket transaction number. Digital images shall be labeled and stored in such a manner that they are safe from corruption, readily identifiable, and readily available for review.
The secondhand dealer shall obtain from each seller the fingerprint of the right hand index finger, unless such finger is missing, in which event the print of the next finger in existence on the right hand shall be obtained with a notation as to the exact finger printed. The electronic digital fingerprint scanner will be the primary method of entry required. The fingerprint shall be imprinted onto the transaction form in the designated area along with the signature of the seller. *The fingerprint must be clear and legible.* In the event that more than one transaction form is required, a fingerprint and signature shall be obtained for each form. *Fingerprints and the information required herein shall be obtained upon each occasion of acquisition.*
Maintaining records and reporting requirement

- The secondhand dealer shall store the above records, digital images, and fingerprints for a period of four years and make them available to law enforcement upon request.

- Every secondhand dealership shall enter each transaction as it occurs into the electronic automated reporting system via the internet to the administrator of the electronic automated reporting system. The administrator of the electronic automated reporting system will electronically transmit all transactions to the city police department.
Hold period

- Disposition of articles or goods.
  - Any secondhand dealer who acquires nonexempt regulated secondhand items shall hold them for at least 30 days, or longer if directed by the police department, before disposing of same by sale, transfer, shipment or otherwise. All property and/or titles must be kept on the premises. These secondhand items will be maintained in an area not accessed by customers.
In the event that the electronic automated reporting system becomes temporarily or permanently disabled, secondhand dealerships and secondhand dealers will be notified as soon as possible. Secondhand dealerships that incur electronic system failures or other events that would cause partial or complete loss of electronic reporting should notify the police department forthwith with the reason of the failure. In this event, the secondhand dealers will be required to make records of transactions on paper forms. A digital camera will be used to collect the required pictures and transferred to a CD for submittal. The paper forms must include information as enumerated in this article. Secondhand dealers shall maintain a minimum three-day supply of these paper forms. On a daily basis, all transactions not reported in electronic automated reporting system, will be delivered to the police department by the secondhand dealership within two hours of the end of the business day for every day until the event has been corrected.
Locating Secondhand

BUSINESS LICENSE

POLICE PERMIT APPLICATION

Douglasville Police application for pawnbrokers and secondhand dealership permits

This application will be used to determine if your business is applicable to the current City of Douglasville ordinance for pawn brokers and secondhand dealers. All questions must be answered completely to avoid delay of processing. You will be contacted to discuss the application. This form is intended to be completed by the owner or direct management that will actually work in the business location in the City of Douglasville. The applicant person will be considered the main person of contact and responsible for violations should they occur.

- Your full true and legal name(s) and any other aliases or name changes used in the last five years.

- The present address and telephone number of the applicant (not business)

- Present with this application proof that the individual applicant is at least 18 years of age. Accepted identification means an official document, most commonly in the form of a plastic card/leaded card, issued for purposes of identification or driver's license. List ID type, number and state (a copy should be attached and verified by the receiving official)

ID type: 
Number: 
State: 

Business training

- Must be completed prior to business opening or business license withheld
- 2 hour meeting with business and employee
- Provide ordinance, state law, and verify operation of Rapid south with test transaction
- Verify management contacts and ability to verify transactions
- Can be scheduled for retraining as needed
**Pawn transaction**

**Transaction Report**

*Tuesday, January 21, 2014*
*9:09:00 AM*

**Pawnsed To:**
5006 Fairburn Road
Douglasville, GA 30134
Phone: 8745

**Pawnsed By:**
CARROLLTON, GA 30116
Phone: (706) 333-1782
Work: NA

**Customer ID:**
Driver:

**Customer Description:**
Sex: U
Height (ft): 5'9"
Weight (lbs): 149.9
Hair: Brown
Eyes: Blue
Build: DOB:

**Photo Taken On:**
Tuesday, January 21, 2014 9:11:28 AM

**Transaction Conducted By:**
TAYLOR R

**Description:**
GAS LEAF BLOWER; MFGR STIHL; MOD BR430; S# 286690212; ORANGE; 430 HP/CC;

**Class:**
Lawn & Garden

**Sub Class:**
Leaf Blower

**Make:**
STIHL

**Model:**
BR430

**Color:**
ORANGE

**Serial:**
286690212

**Engravings:**

**Quantity:**
1

**Total:**
$75

**Stock #:**
852830

**BWI Item #:**
23795097

*Information provided by BWI*
### Transaction Report

**Monday, November 10, 2014**  
**10:53:00 AM**

**Transaction 252**

<table>
<thead>
<tr>
<th>Pawned To:</th>
<th>Pawned By:</th>
<th>Customer ID:</th>
</tr>
</thead>
</table>
| 6351 Fairburn Rd  
Douglasville, GA  
30134  
Phone: 0529  
Fax: | RIVERDALE, GA 30296  
Phone: | Driver (Photo): 032701302  
SSN: |

<table>
<thead>
<tr>
<th>Customer Description:</th>
<th></th>
</tr>
</thead>
</table>
| Sex: M  
Height (ft): 5'8"  
Weight (lbs): 209.4  
Hair: Brown  
Eyes: Brown  
Build: Average  
DOB: 1971/05/02 |  |

<table>
<thead>
<tr>
<th>Description:</th>
<th>Sport Utility Vehicle FORD EXPEDITION, S/N #1FMEU17W83LB46493</th>
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<tbody>
<tr>
<td>Class:</td>
<td>Vehicle</td>
</tr>
<tr>
<td>Make:</td>
<td>FORD</td>
</tr>
<tr>
<td>Color:</td>
<td>BLACK</td>
</tr>
<tr>
<td>Serial:</td>
<td>1FMEU17W83LB46493</td>
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<tr>
<td>Quantity:</td>
<td>1</td>
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<td>Total:</td>
<td>$1500</td>
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<td>BWI Item #:</td>
<td>30676393</td>
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**Photo Taken On:** Monday, November 10, 2014  
10:58:24 AM  
**Transaction Conducted By:** AR  
**Finger:** Right Index  
**Scanned On:** Monday, November 10, 2014  
10:58:05 AM  
**Information provided by BWI**
### Second hand jewelry

#### Transaction Report

<table>
<thead>
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<th>Description</th>
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<tbody>
<tr>
<td></td>
<td></td>
<td>BWI Item #</td>
<td>14K Yellow Gold Bracelet links and chain with pendant “Bianca” (Other)</td>
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<td></td>
<td></td>
<td>22197680</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>BWI Item #</td>
<td>10K Yellow Gold Ring Monogram with black stone and &quot;baltimore engraved&quot; (Other)</td>
</tr>
<tr>
<td></td>
<td></td>
<td>22197681</td>
<td></td>
</tr>
</tbody>
</table>

---

Transaction Conducted By: TJ

Customer ID:
- Driver (Photo): 0579682551
- Finger: Right Index
- Scanned On: Thursday, November 07, 2013 11:11:58 AM

---

Transaction 3476

Purchased From:
- 7199 Old Chapel College Park, GA 30349
- Phone: Work

Customer Description:
- Sex: M
- Height (ft): 5’8”
- Weight (lb): 196.2
- Hair: Black
- Eyes: Brown
- Build: Average

Photo Taken On:
- Thursday, November 07, 2013 11:13:35 AM

---

Purchased By:
- 3823 Fairburn Rd
- Douglasville, GA 30134
- Phone: 678-687-4373
# Second hand Recycler

**Transaction Report**

<table>
<thead>
<tr>
<th>Purchased By:</th>
<th>Purchased From:</th>
<th>Customer ID:</th>
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<tbody>
<tr>
<td>Recycling</td>
<td>Douglasville, GA 30135</td>
<td>049747667</td>
</tr>
<tr>
<td>8726 S. Flatrock Road, Douglasville, GA 30134</td>
<td>Phone: 678-715-1114</td>
<td>License Plate: MAN1 1</td>
</tr>
<tr>
<td>Phone: 678-715-1114</td>
<td>Work:</td>
<td></td>
</tr>
</tbody>
</table>

**Customer Description:**
- **Sex:** M
- **Height (ft):** 5'11"
- **Weight (lbs):** 174.2
- **Hair:** Black
- **Eyes:** Brown
- **Build:** Light
- **DOB:** 1980/04/15

**Photo Taken On:** Tuesday, September 16, 2014 9:29:07 AM

**Transaction Conducted By:** AK

**Description:** 150 lbs Steel - Industrial fan and snips @ .10 lbs

<table>
<thead>
<tr>
<th>Description:</th>
<th>Scrap Metal</th>
</tr>
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<tbody>
<tr>
<td>Class:</td>
<td>Sub Class:</td>
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<tr>
<td>Make:</td>
<td>Steel:</td>
</tr>
<tr>
<td>Serial:</td>
<td>Not Listed</td>
</tr>
<tr>
<td>Engravings:</td>
<td>Model:</td>
</tr>
<tr>
<td>Quantity:</td>
<td>Total:</td>
</tr>
<tr>
<td>Stock #:</td>
<td>$15</td>
</tr>
<tr>
<td>BWI Item #:</td>
<td>28598432</td>
</tr>
</tbody>
</table>

**Description:** 152 lbs Aluminum - Diesel gas tanks @ .50 lbs

<table>
<thead>
<tr>
<th>Description:</th>
<th>Scrap Metal</th>
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<tbody>
<tr>
<td>Class:</td>
<td>Sub Class:</td>
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<tr>
<td>Make:</td>
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<td>Quantity:</td>
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<tr>
<td>Stock #:</td>
<td>$76</td>
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<td>BWI Item #:</td>
<td>28598433</td>
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</table>
Firearm transaction

<table>
<thead>
<tr>
<th>Pawner To:</th>
<th>714 N BURN'T HICKORY RD DOUGLASVILLE, GA 30134</th>
</tr>
</thead>
<tbody>
<tr>
<td>Phone:</td>
<td>Work: NA</td>
</tr>
<tr>
<td>Fax:</td>
<td></td>
</tr>
</tbody>
</table>

Customer Information:
- Sex: "U"
- Height: 6'0"
- Weight: 251.3 lbs
- Hair: Unknown
- Eyes: Other
- Build: Other
- DOB: 1979/01/16

Photo Taken On: November 17, 2014 9:35:13 AM

Transaction Conducted By: WILLIAM BROOKS

Description:
- Revolver: ROSSI MOD. 357
- MAGNUM; # GW831937; SINGLE ACTION; 357 MAG CAL.; BRL; "MISC. FINISH;"
- Class: Firearms
- Make: ROSSI
- Model: 357 MAGNUM
- Color: GW831937
- Serial: Made in Brazil by Taurus
- Quantity: 1
- Stock #: 950070
- BWI Item #: 3063252

Total: $125

Information provided by BWI
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<th>NAME</th>
<th>TRANSACTION DATE</th>
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<tr>
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<td>09/10/2016</td>
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<tr>
<td>SEX</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>HAIR</td>
<td></td>
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<td></td>
<td></td>
</tr>
<tr>
<td>EYES</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>HEIGHT</td>
<td></td>
</tr>
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<tr>
<td>WEIGHT</td>
<td></td>
</tr>
<tr>
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<td></td>
</tr>
<tr>
<td>BIRTH DATE</td>
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<tr>
<td>ADDRESS/STATE</td>
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<tr>
<td></td>
<td></td>
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<td>LICENSE NUMBER</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>LOAN/SUMMARY NUMBER</td>
<td></td>
</tr>
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<td></td>
<td></td>
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<td>ADDRESS/STATE</td>
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<tr>
<td>YEAR OF EXPIRATION</td>
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<td>09/10/2016</td>
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<tr>
<td>TRANSACTION</td>
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<td></td>
<td>BUY: $160.00</td>
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**STORE INFO**

<table>
<thead>
<tr>
<th>LICENSE NUMBER</th>
<th>POLICE DIVISION</th>
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<tbody>
<tr>
<td></td>
<td>DeKalb County Police Department</td>
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<table>
<thead>
<tr>
<th>NAME</th>
<th>ADDRESS/STATE</th>
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<tbody>
<tr>
<td></td>
<td>800 Bouldercrest Rd SE Apt 859A, Atlanta, GA 30344</td>
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<table>
<thead>
<tr>
<th>ARTICLE</th>
<th>COLOR</th>
<th>POWERS UP</th>
<th>BAD?</th>
<th>GOOD MECHANICS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Phone</td>
<td>Gray</td>
<td>YES</td>
<td>YES</td>
<td>YES</td>
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<table>
<thead>
<tr>
<th>BRAND NAME</th>
<th>MODEL</th>
</tr>
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<tbody>
<tr>
<td>Apple</td>
<td>iPhone 5 32GB AT&amp;T A1429</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>MEASUREMENT</th>
<th>SERIAL NUMBER</th>
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<tbody>
<tr>
<td></td>
<td>DNP-HHAWMTTR</td>
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</table>

**PROPERTY IMAGES**

- Image 1
- Image 2
- Image 3

**SIGNATURES**

- Customer electronically acknowledged that they were the owner or authorized by the owner to sell the property.
Enforcement

- Open contact policy with businesses
- Maintain a documentation file for each business of errors to be addressed
- Fines or penalties must be sufficient to deter violations
- Consistent standards for all businesses for violations
- Prosecution of incidents for business when provided with complete documentation
Enforcement results

- Due to reporting requirements, Georgia state law on recycling now includes electronic reporting.
- Electronic reporting has spread from 3 (2009) jurisdictions to 18 (2014) around the Atlanta metro area.
- Increased awareness to the issues of secondhand.
## 2009 to 2013

<table>
<thead>
<tr>
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<td>DPD</td>
<td>16</td>
<td>18</td>
<td>11</td>
<td>26</td>
<td>4</td>
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<tr>
<td>Other Depts</td>
<td>24</td>
<td>51</td>
<td>50</td>
<td>29</td>
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<td>38</td>
<td>44</td>
<td>34</td>
<td>134</td>
<td>67</td>
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<tr>
<td>Other Depts</td>
<td>129</td>
<td>216</td>
<td>314</td>
<td>100</td>
<td>1</td>
</tr>
<tr>
<td>Total</td>
<td>167</td>
<td>260</td>
<td>348</td>
<td>234</td>
<td>68</td>
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<td></td>
<td>11242</td>
<td>9667</td>
<td>10723</td>
<td>13149</td>
<td>745</td>
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<table>
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<tr>
<th>Est. 25% Recovered Value</th>
<th>2013</th>
<th>2012</th>
<th>2011</th>
<th>2010</th>
<th>2009</th>
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<td>44968</td>
<td>38668</td>
<td>42892</td>
<td>52596</td>
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<th>2011</th>
<th>2010</th>
<th>2009</th>
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<td>6</td>
<td>8</td>
<td>7</td>
<td>7</td>
<td>7</td>
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<tr>
<td>Title Pawn</td>
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<td>0</td>
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<td>Recyclers</td>
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<td>1</td>
<td>1</td>
<td>0</td>
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<tr>
<td>Gold 2nd Hand</td>
<td>13</td>
<td>12</td>
<td>11</td>
<td>10</td>
<td>5</td>
</tr>
<tr>
<td>Second Hand</td>
<td>8</td>
<td>9</td>
<td>7</td>
<td>5</td>
<td>2</td>
</tr>
<tr>
<td>Total Stores</td>
<td>37</td>
<td>35</td>
<td>26</td>
<td>23</td>
<td>14</td>
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2014

<table>
<thead>
<tr>
<th>Cases</th>
<th>2014</th>
<th>2015</th>
<th>2016</th>
<th>2017</th>
<th>2018</th>
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<td>DPD</td>
<td>15</td>
<td></td>
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<td></td>
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<tr>
<td>Other Depts</td>
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<table>
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<th>2016</th>
<th>2017</th>
<th>2018</th>
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<td>Other Depts</td>
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<tr>
<td>Total</td>
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<table>
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<tr>
<th>Total Value Seized</th>
<th>2014</th>
<th>2015</th>
<th>2016</th>
<th>2017</th>
<th>2018</th>
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<tbody>
<tr>
<td></td>
<td>$5,693.50</td>
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| Est. 25% Recovered Value | $20,374 |

<table>
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<tr>
<th>Active Reporting Stores</th>
<th>2014</th>
<th>2015</th>
<th>2016</th>
<th>2017</th>
<th>2018</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pawn</td>
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<tr>
<td>Title Pawn</td>
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<tr>
<td>Gold 2nd Hand</td>
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<tr>
<td>Second Hand</td>
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<tr>
<td>Total Stores</td>
<td>34</td>
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</tr>
</tbody>
</table>

2014 Cases

- DPD: 58%
- Other Depts: 42%

Seized Items

- DPD: 20%
- Other Depts: 80%
Current cases

Active Stores

- Second Hand: 21%
- Pawn: 15%
- Title Pawn: 26%
- Recyclers: 3%
- Gold 2nd Hand: 9%
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